

# Reply form for the Technical Discussion Paper on PRIIPs



Date: 23 June 2015



### Responding to this paper

EBA, EIOPA and ESMA (the ESAs) welcome comments on this Technical Discussion Paper on Risk, Performance Scenarios and Cost Disclosures in Key Information Documents for Packaged Retail and Insurance-based Investment Products (PRIIPs).

#### Instructions

Please note that, in order to facilitate the analysis of the large number of responses expected, you are requested to use this file to send your response so as to allow them to be processed more efficiently. Therefore, the ESAs will only be able to consider responses which follow the instructions described below:

- use this form and send your responses in Word format (pdf documents will not be considered except for annexes);
- do not remove the tags of type < ESMA\_QUESTION\_PRIIPs\_1> i.e. the response to one question has to be framed by the 2 tags corresponding to the question; and
- if you do not have a response to a question, do not delete it and leave the text "TYPE YOUR TEXT HERE" between the tags.

### Responses are most helpful:

- if they respond to the question stated;
- contain a clear rationale, including on any related costs and benefits; and
- describe any alternatives that the ESAs should consider

### Naming protocol

In order to facilitate the handling of stakeholders responses please save your document using the following format:

ESA\_TDP\_PRIIPs\_NAMEOFCOMPANY\_NAMEOFDOCUMENT.

E.g. if the respondent were XXXX, the name of the reply form would be:

ESA\_TDP\_PRIIPs\_XXXX\_REPLYFORM or

ESA\_TDP\_PRIIPs\_XXXX\_ANNEX1

To help you navigate this document more easily, bookmarks are available in "Navigation Pane" for Word 2010 and in "Document Map" for Word 2007.

### Deadline

Responses must reach us by 17 August 2015.

All contributions should be submitted online at <a href="www.esma.europa.eu">www.esma.europa.eu</a> under the heading 'Your input/Consultations'.



### Publication of responses

All contributions received will be published following the close of the consultation, unless you request otherwise. A standard confidentiality statement in an email message will not be treated as a request for non-disclosure. A confidential response may be requested from us in accordance with the ESAs' rules on public access to documents. We may consult you if we receive such a request. Any decision we make not to disclose the response is reviewable by the Board of Appeal of the ESAs and the European Ombudsman.

### Data protection

Information on data protection can be found on the different ESAs' websites under the heading 'Legal notice'.

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<sup>&</sup>lt;sup>1</sup> See <a href="https://eiopa.europa.eu/about-eiopa/legal-framework/public-access-to-documents/index.html">https://eiopa.europa.eu/about-eiopa/legal-framework/public-access-to-documents/index.html</a>.



### General information about respondent

Name of the company / organisation	Financial Services User Group
Activity	Government, Regulatory and Enforcement
Are you representing an association?	
Country/Region	Europe

### Introduction

Please make your introductory comments below, if any:

< ESMA\_COMMENT\_PRIIPs\_1>

Preliminary comment on the method of consulting EU citizens on this critical issue

The FSUG is aware of the time constraints imposed on the ESAs, but it believes that the format of this very important consultation is very detrimental to the retail user side as:

- it occurs in a short time frame (less than 2 months) an in the middle of Summer when many of the few user experts are on holidays;
- it is very technical and very long (127 pages) without identifying any specific explanations and/or questions specifically for the user side.
- It is available only in English.

Therefore, the financial industry is once again being given a major advantage over the user side in influencing the design of the future KIID.

A good practice – as done by other Public Authorities – would be to estimate and disclose the level of expertise and the amount of time required to fill this questionnaire.

The Financial Services User Group (FSUG) is the expert group set up by the European Commission following the core objective "to secure high quality expert input to the Commission's financial services initiatives from representatives of financial services users and from individual financial services experts". PRIIPs are at the core of the retail investment market. They cover a range of investment products that are marketed to retail investors which, taken together, make up a market in Europe worth up to €10 trillion. As PRIIPs cover a wide range of – per definition – structured products which can take a variety of legal forms that might involve multiple charges and which include different risk profiles, FSUG stresses the strong need for a simple and short pre-contractual information on objective costs and charges as well as historical real returns that enables retail investors to reach well-informed investment decisions by enabling them

- to understand the product features, including its risks, rewards and the effects of costs/charges
- to easily compare it to other products and
- to assess whether a certain product has a real added value.

In that respect there is a need to benefit from all the experience accumulated on the work done for the KID for investment funds (UCITS IV Directive), and for its subsequent implementation by the industry. FSUG therefore very much welcomes the approach taken by the Joint Committee starting the debate and collecting views on the possible methodologies to determine and display risks, performance and costs in the Key Information Document (KID) for PRIIPs.

Standardization, if appropriately used, is not only a strong and efficient tool to ensure comparability but can also be a strong means for ensuring regulatory consistency. Furthermore, applying consistent and transparent approach towards displaying returns, risks and charges will enable consumers and retail investors not only to compare the products but to determine the real added value of products.

FSUG therefore calls on the ESAs to ensure that the KID becomes an EU-wide harmonized document which contains meaningful and all necessary information on returns, risks and charges, which is understandable by all retail investors and which does not only cater for the lowest common denominator of investor understanding.

To achieve this objective, FSUG supports using tools and techniques that take into account as much historical data on performance and costs as possible.



FSUG is concerned that standardized, easily comparable data on historical performance (of both the product and of its benchmark) would be eliminated under the PRIIPs Regulation. There had been a lot of work done for many years to achieve this major improvement in the KID for investment funds (UCITS). With the PRIIPs Regulation as it stands, we are very concerned that even UCITs funds will have to eliminate this key information from their KID within the next 5 years. Certain investor organizations like Better Finance and others (including the ESAs) are already struggling to get clear and comparable data on the past performance of retail investment products. This may be a huge step backward if no solution would be found at level 2. Of course, FSUG acknowledges that past performance is not a reliable predictor of future performance. However, without any information on past performance (including compared to benchmarks), EU citizens will not even know:

- if the product has generated any positive performance in the past or on the contrary has destroyed the value of their savings
- if the product has met or exceeded its stated investment objective
- if the product has matched or not the performance of its benchmark

Even worse would be the case that EU citizen would be left only with "scenarios" on future performance which we strongly believe are even more misleading than past performance. And we have the experience of the work on the KID of structured UCITS funds where the use of scenarios (like (pessimistic, median and optimistic) that are not probability weighted is possible. Therefore, the average investor is led to believe that the "median" scenario is the most probable which is not the case.

We therefore consider that an elimination of any information on past performance and especially past performance compared to that of the benchmark(s) chosen by the investment product provider would be a huge step back. Taking into account that the need for historic performance information has not been explicitly included in the Regulation FSUG considers that historical performance data should at least complement forward-looking indicators as this is important to put the latter in perspective.

In our opinion this should be done by presenting past performance scenarios in a separate graph. With regard to the highly dangerous forward-looking performance scenarios required in Level I, FSUG considers that they should be probability weighted to the maximum extent possible whereby comparability between the methods used by different manufacturers should be ensured by the ESAs through establishing/prescribing a commonly used methodology. This to enable retail investors to trust in "high", "median" and "low" performance scenarios having the same meaning across manufacturers.

This however will be an extremely challenging task if achievable at all.

Therefore, FSUG wishes to formally warn the European regulators about the extreme danger of forcing EU individual investors to rely only on shaky, hardly comparable future performance scenarios, while depriving them of the only performance information that does not lie and that is least subject to misleading: the standardized and comparable historical performance of the product and of its objective benchmark (currently required for all UCITS funds).

The will maximize the risk to mislead and confuse individual investors and will certainly not improve their already rock-bottom (see the EU consumer scorecard published every year by the EC) trust level in the investments and savings industry.

< ESMA COMMENT PRIIPs 1>



1. Please state your preference on the general approach how a distribution of returns should be established for the risk indicator and performance scenarios' purposes. Include your considerations and caveats.

### <ESMA QUESTION\_PRIIPs\_1>

Regarding the risk-return profile of PRIIPS, proposed methods for estimating future expected returns seems to be sufficient. When considering proposed methods from the consumer perspective, it should be noted, that ability of consumers to "see the future" is limited. Typical retail investor has a selective memory not able to calculate probabilities and tie them to any future events.

However, our brain is trained to associate numbers with the past events. When we ask a retail investor to associate market developments with the year 2008 or 2009, his/her brain will pop-up red numbers, losses, and crisis. Therefore past events can be associated with our imagination of our reactions to such future events.

Our suggestion would be to use combined approach, such as:

- 1. using historical data for backtesting of the product returns (taking the product's charges into full account of course, including entry and exit fees if any). This would give to retail investors a guideline on how the product would behave under the known past events using the same strategy that is applied for future events. It would also address somehow the extreme weakness of level I of excluding past performance from the required disclosures (see general comment above).
- 2. stochastic modelling based on parameters estimated from these historical data, where at least two economic cycles for return distribution should be used. A manufacturer will be restricted from picking-up "favourable" conditions for modelling of returns. But, even assuming these necessary requirements can be implemented industry wide, any modelling of performance scenarios will bear a huge risk of misleading individual investors and of not being comparable from one product KIID to another and even from one provider to another for the same product type.

Complication of combined approach might be overcome by using the approach 1 for displaying past performance (as a first "scenario") and approach 2 for modelling future expected performance. Using graphical tools to see the past and expected future performance will increase the consumer understanding of the product from the performance perspective. Another critical advantage of this approach is to provide EU citizens as savers with at least one "scenario" that does not lie or mislead and is (must be like for UCITS funds) comparable from one product to another. Otherwise, the risk to confuse and mislead people will be maximised, and so will be the level of disputes. <ESMA\_QUESTION\_PRIIPs\_1>

2. How should the regulatory technical standards define a model and the method of choosing the model parameters for the purposes of calculating a risk measure and determining performance under a variety of scenarios?

<ESMA\_QUESTION\_PRIIPs\_2>
TYPE YOUR TEXT HERE

Before considering the model and method, we have to understand the industry practice. The wording "financial innovation" is often used to effectively discharge poorly performing products and replacing them with a "new" product where more favourable conditions for estimating future returns can be used. To make our argument stronger, think about the possibility of an investor to find the historical performance of products that have been removed from the market by a manufacturer because of a poor performance against its peers or benchmark. Investors are often not able to see the performance (line graph with drawdowns over year) of the products before the year 2009 on the web sites of manufacturers or intermediaries.

There is another prerequisite for the disclosure of risk measures and of future performance scenarios: the consistency with existing investor protection rules, and, in particular those of MiFID I and II. MiFID requires



that any information provided to investors must be "fair, clear and not misleading". In particular, "clear" means by law among other things that it is intelligible by the target audience. We very much doubt that whatever the parameters used, future performance scenarios would ever meet this legal requirement, especially as the KIID must be kept short and comparable. Any standards for risk measure and any future performance scenarios that will not meet this intelligibility requirement will therefore be unlawful.

When considering the method of choosing model parameters, wider confidence intervals should be considered. In other words, if the product is really risky and can perform really poorly, than displaying a wider confidence interval (e.g. 5th percentile or even a 1st percentile) is really necessary for retail investor to see the riskiness of the product he/she intends to buy.

When considering parameters that determine the variability to be estimated based on current expectations derived from current market prices (derivatives), one has to think on the usage of a model that uses the derivative contracts (forward looking financial instruments) in this way:

"If a manufacturer or regulator uses the expected returns from forward looking contracts, than the forward looking contracts will be influenced by underlying assets bought under the assumption that the returns are influenced by forward looking contracts built on these underlying assets. This in turn can create a typical self-fulfilling paradigm and a way how to manipulate the market because derivative products are often bought by financial institutions and not by the retail investors via retail products. However, forward looking contracts are often used to "steal" the profit from the future (locking the profit) on expense of holders of underlying assets.

We believe is it crucial to rely on an approach based on historical data instead of prospective models that will generate diverse questions and doubts in addition to the difficulty of understanding them, not only at the level of the individual investor, but also at the level of the retail financial advisers and distributors.

<ESMA\_QUESTION\_PRIIPs\_2>

3. Please state your view on what benchmark should be used and why. Are there specific products or underlying investments for which a specific growth rate would be more or less applicable?

#### <ESMA QUESTION PRIIPs 3>

There should be at least by default an inflation based benchmark used. Think of inflation as a key parameter every retail investor faces. Retail investor is not concerned by the "risk-free" rate (if any such thing actually exists), rather inflation as he/she has to protect the value of money and thus the wealth and living standard. History shows how much ordinary savers are subject to the "monetary illusion" and how much inflation can wipe out long term and pension savings over the mid and long term.

However, comparison with respective benchmark (not for adjustments) could be considered as well. For those, it is necessary and important to avoid any subjective or "peer" benchmarks. Only "objective" benchmarks should be allowed: either macro economic or macro financial indicators that are manufactured by independent parties; in particular capital markets indices for which individual investors can access historical performance. "Peer performance" type of benchmarks must be prohibited, as it is not because a given product outperformed 75% of its "peers" that it is actually performing well: its whole "peer" category may well be under water, and/ or underperforming the relevant capital market performance. FSUG made the same remark for the UCITS KIID (UCITS IV Directive).

<ESMA\_QUESTION\_PRIIPs\_3>

4. What would be the most reasonable approach to specify the growth rates? Would any of these approaches not work for a specific type of product or underlying investment?

### <ESMA QUESTION\_PRIIPs\_4>

Retail investors often make decisions influenced by time varying (time dependent) circumstances and events. Therefore, even the 3rd option is the most complicated one, FSUG thinks about this one as a preferred option.



The 2nd option can be acceptable only if it uses the inflation as a risk premium.

The risk premiums should be estimated from historical data using the appropriate holding time of the product not less (see our general comment and reply to question 5 on this issue).

<ESMA QUESTION PRIIPs 4>

### 5. Please state your view on what time frame or frames should the Risk Indicator and Performance Scenarios be based

### <ESMA QUESTION PRIIPs 5>

Time frame for risk indicators as well as performance scenarios should be based on constructing a risk indicator based on different observations of the risk indicator at different time horizons (e.g. average of the indicator, maximum level of the indicator) – option b) in the discussion paper.

If the indicator of risk is VaR (Value-at-Risk) or even better CVaR (Conditional VaR or ES - expected shortfall), than a retail investor wants to see the maximum drawdown that happened in a past accompanied with the average or mean value of the indicator).

The rationale behind this is to know when a retail investor puts his/hers savings on stake he/she wants to see, what might happen if it gets really "bad".

FSUG considers that there should be coherence between time frames chosen for disclosure of (past) performance and the recommended holding period/maturity of the product. Next to that, standardized time frames (e.g. 1, 3, 5,10 years and more for long term and pension products) should be used for performance scenarios given the fact, that the KID is not a personalized but a pre-contractual document. FSUG considers that the inclusion of short time frames are necessary also in cases where the product has a longer recommended holding period as this may help investors understanding the impact of short term holding against long term holding.

Time frame for risk indicators as well as performance scenarios should be tied to the recommended holding period as well as half-time of decay, e.g. if the holding period is 5 years, than there should be at least 2,5 year time frame. Additionally, it should be noted that a typical retail investor is able to accommodate in his brain a simple time frames (1 day, 1 month, 1 year), therefore 1 year should be also one of the time frames used for presenting Risk and Return Scenarios (except if forbidden for the product). Understanding the development of the risk in shorter time periods could increase the level of understanding the riskiness of the product.

Market risk is the most important unit of risk factors. Using volatility as a measure aiming at quantifying the variation of value of an asset for calculating VaR and Expected Shortfall is a good approach. However, simpler method for estimating maximum draw-down that could have emerged in a past can help investors to better understand the risk.

<ESMA QUESTION PRIIPs 5>

### 6. Do you have any views on these considerations on the assessment of credit risk, and in particular regarding the use of credit ratings?

<ESMA\_QUESTION\_PRIIPs\_6>

Credit risk must be taken into account in the overall risk assessment of the product. Whenever a credit rating is available, it should be used, but that is seldom the case for retail packaged products.

<ESMA\_QUESTION\_PRIIPs\_6>

7. Do you agree that liquidity issues should be reflected in the risk section, in addition to clarifications provided in other section of the KID?

<ESMA QUESTION PRIIPs 7>



Yes, we agree. The liquidity risk should be displayed separately and explained in a simple way to determine the potential loss of selling/returning/terminating the product before the recommended holding period

However, there can be a liquidity risk even if one holds the product for the recommended holding period. In that case liquidity risk should be taken into account in the overall risk assessment but not in a separate section, as this could be complicating the KIID and likely to confuse the reader.

Of course liquidity risk is quite irrelevant for any packaged product that has a defined maturity (like structured funds for example).

<ESMA\_QUESTION\_PRIIPs\_7>

8. Do you consider that qualitative measures such as the ones proposed are appropriate or that they need to be supplemented with some quantitative measure to some extent?

### <ESMA\_QUESTION\_PRIIPs\_8>

FSUG thinks that cost and exit penalties for early redemptions should be considered as a component of the liquidity risk and hence, be used to define a product as liquid or not for the KID purpose. FSUG does not agree that liquidity could be assumed if the product is traded on an MTF. MTFs are less protective and usually less transparent and less accessible for individual investors than regulated markets. For instance, it is usually impossible for an individual investor to access MTFs' post and pre trade data for free whereas it is the case for regulated markets' trade data.

<ESMA QUESTION PRIIPs 8>

9. Please state your views on the most appropriate criteria and risk levels' definition in case this approach was selected.

### <ESMA QUESTION PRIIPs 9>

If this approach is selected than in Option 1 the 1<sup>st</sup> alternative seems to be more realistic and in terms of using historical data and rolling (compound) volatility as a risk indicator. If the historical data are missing, history is substituted by market indices (minus product charges), peer indices and similar products. As such, it can show the real risk of the product using rolling monthly volatility using 20 years of historical monthly data.

If a synthetic indicator was selected (which is preferable for the average individual investor), it should include only the main risks: market risk and credit risk.

FSUG would rather stick to 7 levels of risks instead of 6 as fund investors have already experimented the 7 risk grades scale for UCITS funds, and UCITS funds are in the scope of this PRIIPS KIID: why changing again just a few years after the implementation of the UCITS KIID, and create confusion? As for all issues in the KIID, if one wants to succeed, one must apply the KIID principle. Any complexification or change from past disclosures should be highly justified.

<ESMA QUESTION PRIIPs 9>

### 10. Please state your views on the required parameters and possible amendments to this indicator.

#### <ESMA QUESTION PRIIPs 10>

This approach (one quantified market risk indicator similar to the UCITS KIID one plus one qualitative credit risk indicator) has the big advantage of being more understandable and in line with the existing one for UCITS funds, and it still discloses only one quantified risk indicator, which should be less confusing for



the average investor (and retail distributor as well). But it should then correct a major flaw of the UCITS risk indicator: using 5 year realised volatilities of the various assets underlying PRIIPs does not make sense if the recommended holding period is different from five years. Typically, for long term retail investment products, risk assessment must be based on much longer term historical volatilities.

<ESMA\_QUESTION\_PRIIPs\_10>

### 11. Please state your views on the appropriate details to regulate this approach, should it be selected.

### <ESMA QUESTION PRIIPs 11>

The approach using forward looking simulation models is interesting and ambitious but has several draw-backs:

- "forward" looking approach may be a bit misleading as it is based on models using historical data.
- The one used in Germany for structured products uses a very short holding period and only 2 years realized volatilities which are inappropriate for long term investment products.
- The standardisation and comparability issue is very challenging.

<ESMA\_QUESTION\_PRIIPs\_11>

### 12. Please state your views on the general principles of this approach, should it be selected. How would you like to see the risk measure and parameters, why?

#### <ESMA QUESTION PRIIPs 12>

If this approach is selected, FSUG considers these suggestions generally usable as Monte Carlo simulations require estimation of key distribution parameters using historical data of underlying assets. This approach however requires higher implementation costs.

However using the end of maturity as the default holding period assumes the investment product has indeed a defined maturity, which is not the case for many products: equity funds, life insurance contracts, etc.

<ESMA QUESTION PRIIPs 12>

## 13. Please state your views on the potential use of a two-level indicator. What kind of differentiators should be set both for the first level and the second level of such an indicator?

#### <ESMA QUESTION PRIIPs 13>

Option 4 leaves to much space for undesirable "financial innovation" and very structured products (complex products with unclear portfolio structure, features and behaviour over time). Plus it is too complex for a retail short KID.

<ESMA QUESTION PRIIPs 13>

### 14. Do you have suggestions or concrete proposals on which risk scale to use and where or how the cut-off points should be determined?

<ESMA\_QUESTION\_PRIIPs\_14> We refer to our reply to Question 9. <ESMA\_QUESTION\_PRIIPs\_14>

### 15. Please express your views on the assessment described above and the relative relevance of the different criteria that may be considered.

<ESMA\_QUESTION\_PRIIPs\_15>



The discussion paper on page 44 claims that:

"...research shows that individuals have difficulties in perceiving the relationship between risk and return and apparently understand returns better than risks. Framing effects and emotional factors may affect both return and risk perception. Therefore, when representing the performances of financial products special attention needs to be paid to the way financial information is represented, to avoid misinterpretations."

The regulators must realise that for retail investment products, high risk does not mean high return in too many cases. Many times for retail products there is a reversed relationship and the widespread selling of « high risk low return » products such as insurance unit linked contracts with equity units and very high consolidated fees. For example in the € 250 billion French Insurance unit-linked market, unit-linked contracts returned minus 11 % after inflation over the last 15 years, despite positive capital markets real returns over the same period. The main reason is average 2,75% annual asset-based fees (not taking entry fees into account; source: Better Finance).

We refer to our general comment that performance scenarios will most likely be much more misleading than past performance of the product and of its objective benchmark.

Comment on 2.4.2.1 "What- if: manufacturers choice approach":

This approach leaves too much space for discretion which would create an uneven level-playing field. Similar products from two competing manufacturers might end up with significantly different "what-if" scenarios. Comparability is a key requisite of the KIID and must not be jeopardised.

Comment on 2.4.2.1 "What- if: prescribed approach":

This approach could be a better one, however it would increase the pressure (and costs) on regulator.

Comment on 2.4.2.2 "Probabilistic approach":

This approach could be more realistic, but hard to understand to a typical retail investor. Implementation would require very sensitive way of explaining the results and "numbers" to retail investors. <ESMA\_QUESTION\_PRIIPs\_15>

16. Do you think that these principles are sufficient to avoid the risks of manufacturers presenting a non-realistic performance picture of the product? Do you think that they should be reinforced?

### <ESMA\_QUESTION\_PRIIPs\_16>

The UCITS guidelines on performance scenarios for structured funds are highly misleading as they do not require a probability weighting of the various scenarios. As a consequence, individual investors tend to believe the "medium" scenario is the most probable, which is false.

<ESMA QUESTION PRIIPs 16>

### 17. Do you think the options presented would represent appropriate performance scenarios? What other standardized scenarios may be fixed?

### <ESMA QUESTION PRIIPs 17>

Comment on "historical scenario":

Even if this scenario is not perfect, it uses longer historical returns that can be attached to past events investors have experienced. It also has the unparalleled advantage of reintroducing a disclosure on past performance: FSUG therefore strongly supports this approach if level one cannot be amended (as it should to avoid a major investor protection failure) and if the historical performance of the chosen objective benchmark is disclosed together as it is currently for UCITS funds.

Comment on "predefined growth rate/performance of underlying investment(s)":

Using this approach is too unrealistic. It leaves many questions unanswered, for example: How the predefined variables will be set? By whom? Will they adapt to reality? The result might end up with too many questions creating different outcomes in reality caused by different answers from national regulators.



TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_17>

### 18. Which percentiles do you think should be set?

#### <ESMA\_QUESTION\_PRIIPs\_18>

The 5th and 90th percentiles for outliers. Additional percentile should be the mean (50th percentile). Having lower left-side percentile will present pessimistic view and thus a higher risk (lower returns). Setting the right-side percentile to 90<sup>th</sup> would at the same time allow for more pessimistic view of the expected reality.

<ESMA\_QUESTION\_PRIIPs\_18>

### 19. Do you have any views on possible combinations?

#### <ESMA QUESTION PRIIPs 19>

Combined approach presented in point b) seems to be an Interesting approach for further consideration, however it is a bit too complex for the average retail investor to understand. It would require a sensitive way of explaining to retail investors. At the same time, having 4 cases that are not probability weighted could be potentially very misleading.

FSUG proposes an historical scenario plus 2 or 3 probability weighted ones.

<ESMA QUESTION PRIIPs 19>

### 20. Do you think that credit events should be considered in the performance scenarios?

### <ESMA\_QUESTION\_PRIIPs\_20>

This is again showing how unrealistic it is to build comparable future performance scenarios for the KIID. This being said, if Public Authorities and Regulators still want to pursue this ill-fated route, then yes: for investment products that are sensitive to credit risk (high yield bond fund for example) then it should be taken into account. But this one and simple example shows how unrealistic it would be to decide that "the negative scenario would be the issuer default": the issuer of the packaged product itself (in the fund example, it is irrelevant) or of the underlying assets' issuers? In that case should the negative scenario assumes 100 % default, which is quite unlikely for diversified funds? Again, any scenario, "negative" or "positive" must be probability weighted, if not it will be misleading individual investors. <ESMA QUESTION PRIIPS 20>

### 21. Do you think that such redemption events should be considered in the performance scenarios?

<ESMA\_QUESTION\_PRIIPs\_21> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_21>

22. Do you think that performance in the case of exit before the recommended holding period should be shown? Do you think that fair value should be the figure shown in the case of structured products, other bonds or AIFs? Do you see any other methodological issues in computing performance in several holding periods?

<ESMA QUESTION PRIIPs 22>

FSUG thinks that adopting this approach would be a resignation on creating a realistic KID on PRIIPS. <ESMA QUESTION PRIIPS 22>



23. Are the two types of entry costs listed here clear enough? Should the list be further detailed or completed (notably in the case of acquisition costs)? Should some of these costs included in the on-going charges?

<ESMA QUESTION\_PRIIPs\_23>

"Acquisition costs" is not clear enough. For example, for an ETF fund acquired on the secondary market (which is the case for individual investors), does is include the brokerage fee, and also the bid/offer spread?

One should be able to see to whom these costs are distributed, e.g. who benefits from the existence of these costs.

<ESMA QUESTION PRIIPs 23>

24. How should the list be completed? Do you think this list should explicitly mention carried interest in the case of private equity funds?

<ESMA\_QUESTION\_PRIIPs\_24> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_24>

25. Should these fees be further specified?

<ESMA\_QUESTION\_PRIIPs\_25> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_25>

26. Should these fees be further specified? The "recovering fees" cover the following situation: when an investor receives income from foreign investments, the third-country government may heavily tax it. Investors may be entitled to reclaim the difference but they will still lose money in the recovering process (fee to be paid).

<ESMA\_QUESTION\_PRIIPs\_26> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_26>

27. Should these fees be further specified? The "recovering fees" cover the following situation: when an investor receives income from foreign investments, the third-country government may heavily tax it. Investors may be entitled to reclaim the difference but they will still lose money in the recovering process (fee to be paid).

<ESMA\_QUESTION\_PRIIPs\_27> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 27>

28. This list is taken from the CESR guidelines on cost disclosure for UCITS. What is missing in the case of retail AIFs (real estate funds, private equity funds)?

<ESMA QUESTION PRIIPs 28>

It is worth mentioning here that a lot of retail AIFs are general purpose funds like UCITS. The only difference is that they are not passportable and designed only for the local market. For example in France, there are 3500 registered UCITs but 8000 registered AIFs mostly retail AIF funds. Except for special purpose AIFs (as mentioned in the question: real estate, private equity, venture capital, etc.), the CESR guidelines do fully apply to retail AIFs.



<ESMA QUESTION PRIIPs 28>

### 29. Which are the specific issues in relation to this type of costs?

<ESMA QUESTION PRIIPs 29>

It should be clear that performance-related fee has a high-water mark (HWM) or water mark (WM) related feature. Otherwise, this could be misleading information and have huge detrimental effect on any investment if the fee is tied to a yearly performance without any HWM or to a performance of different "benchmark". Typically there are lot of products (absolute performance funds for example) that have a low WM, typically Libor or even zero performance.

<ESMA QUESTION PRIIPs 29>

30. Is it relevant to include this type of costs in the costs to be disclosed in the on-going charges? Which are the specific issues in relation to this type of costs? Which definition of Costs for capital guarantee or capital protection would you suggest? (Contribution for deposit insurance or cost of external guarantor?)

<ESMA QUESTION PRIIPs 30>

It is relevant if this is not an option, i.e. if it is embedded in the product and the investor has no choice but to take it. Otherwise it should be priced separately. <ESMA\_QUESTION\_PRIIPs\_30>

31. Which are the specific issues in relation to this type of costs? Should the scope of these costs be narrowed to administrative costs in connection with investments in derivative instruments? In that respect, it could be argued that margin calls itself should not be considered as costs. The possible rationale behind this reasoning would be that margin calls may result in missed revenues, since no return is realized on the cash amount that is deposited, and that:

<ESMA\_QUESTION\_PRIIPs\_31>

<ESMA\_QUESTION\_PRIIPs\_31>

32. Which are the specific issues in relation to this type of costs? Should this type of costs be further detailed/ defined?

<ESMA\_QUESTION\_PRIIPs\_32> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_32>

33. How to deal with the uncertainty if, how and when the dividend will be paid out to the investors? Do you agree that dividends can be measured expost and estimated exante and that estimation of future dividends for main indices are normally available?

<ESMA\_QUESTION\_PRIIPs\_33>

Analysts do publish estimates of future dividends for individual stocks. But, as FSUG already pointed out in its replies to consultations on benchmarks, experience demonstrates that it is extremely difficult for individual investors to find an estimation of future dividends for main indices. Even to find the annual past performance of such indices has proven to be a major challenge for many heavily used indices (try for example to find the past annual performance of bond indices without paying high fees to providers, which of course an individual cannot – and should not - pay).

<ESMA\_QUESTION\_PRIIPs\_33>



### 34. Is this description comprehensive?

<ESMA QUESTION PRIIPs 34>

There are also depositaries' commissions on transactions (not only broker ones). They are widespread for example in France, where – in addition – they are then typically shared between the depositary and the asset manager.

<ESMA\_QUESTION\_PRIIPs\_34>

35. Can you identify any difficulties with calculating and presenting explicit broker commissions? How can explicit broker commissions best be calculated ex-ante?

<ESMA\_QUESTION\_PRIIPs\_35> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_35>

36. How can the total of costs related to transaction taxes best be calculated? How should this be done to give the best estimate ex-ante? Are there other explicit costs relating to transactions that should be identified? Do you think that ticket fees (booking fees paid to custody banks that are billed separately from the annual custodian fee paid for depositing the securities) should be added to this list?

<ESMA\_QUESTION\_PRIIPs\_36> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 36>

### 37. As regards the abovementioned estimate, can the fair value approach be used?<sup>2</sup>

#### <ESMA\_QUESTION\_PRIIPs\_37>

FSUG could not respond to the previous DP of last autumn. Although we would like the cost/charges indicator to encompass all costs including transaction costs and, in particular bid-offer spread cost impact, we believe that it is a very challenging goal to aim at capturing 100% of variable costs. As rightly mentioned in the DP, bond markets are very opaque and do not disclose dealing cost per se. It is even worse for the totally unregulated Forex markets. One should try to estimate these transaction costs for the purpose of the KIID if the result is reliable - i.e.; coming from or supervised by independent bodies - meaningful and intelligible by the average investor (a MiFIDII requirement).

We are quite concerned to read several times in the DP from the ESAs that "the dealers should know the typical spread in the securities with which they deal". We believe it is dangerous to leave it to the dealers to decide and assess what a "typical" spread is.

The best is the (i) option by far: "The entire market switches to gross pricing, making the broker commissions explicit and possible to identify and report » but is it realistic? Otherwise, the cost of supervision may be quite high.

<ESMA\_QUESTION\_PRIIPs\_37>

38. Can you identify any other difficulties with calculating and presenting the bid-ask spread? Do you believe broker commissions included in the spread should be dis-

<sup>&</sup>lt;sup>2</sup> One could also argue that all fund managers either have their own dealing desk or sub-contract this to other dealing desks. Since the principle of Best Execution is paramount, the dealers should know the typical spread in the securities with which they deal.



### closed? If so, which of the above mentioned approaches do you think would be more suitable for ex-ante calculations or are there alternative methods not explored above?

#### <ESMA QUESTION PRIIPs 38>

The predefined average spread table used by Dutch pension funds (page 62) is interesting, but again is it realistic? For example, the high yield bond "markets" are described by the practitioners themselves as: "There's no real exchange trading, it's all phone calls and Bloomberg messaging" (quoted by Funds Europe, June 2015 edition, page 54). In addition, the table does not mention convertible bonds where spreads can be much higher than 1% on average (i.e. the cost impact is much higher than 0,5%). <ESMA\_QUESTION\_PRIIPS\_38>

39. Do you believe that market impact costs should be part of the costs presented under the PRIIPs regulation? If so, how can the market impact costs best be calculated? How should this be done to give the best estimate ex-ante?

#### <ESMA QUESTION PRIIPs 39>

To start with, the vast majority of individual investors do not even know what market impact costs could be. Second, the DP does not mention the dark pools, OTC trading and exemptions to transparency rules that were included in MiFID I at the request of large dealers precisely to avoid market impact. This dark pool and OTC trading issue must be taken into account.

We believe we are on too shaky ground in terms of robustness of estimates to include market impact in the cost indicator. However, the turnover rate should always be disclosed in the KIID and computed properly (all purchases plus all sales of all portfolio assets in the numerator). <ESMA\_QUESTION\_PRIIPs\_39>

40. How should entry- and exit charges be calculated considering the different ways of charging these charges? How should this be done to give the best estimate ex-ante? Can you identify any other problems related to calculating and presenting entry- and exit fees?

<ESMA\_QUESTION\_PRIIPs\_40> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_40>

41. Which other technical specifications would you suggest adding to the abovementioned methodology? Which other technical issues do you identify as regards the implementation of the methodology?

### <ESMA\_QUESTION\_PRIIPs\_41>

Any KID should have a clear indication of average annual portfolio turnover ratio. Such indicator could show, how actively the portfolio is managed and what can be expected from the portfolio manager when different market situations occur. Not only is this indicator valid for costs calculations but also for understanding a PRIIP as a structured product.

Furthermore it should take both purchases AND sales into account. <ESMA QUESTION PRIIPs 41>

42. Do you think that an explicit definition of performance fees should be included? Do you think the definition by IOSCO is relevant in the specific context of the cost disclosure of the PRIIPs Regulation?

#### <ESMA QUESTION PRIIPs 42>

We agree that that an explicit definition of performance fees should be included.



#### <ESMA QUESTION PRIIPs 42>

43. What would be the appropriate assumption for the rate of returns, in general and in the specific case of the calculation of performance fees?

### <ESMA\_QUESTION\_PRIIPs\_43>

We agree that any use of performance assumptions to estimate the ex ante performance fee must be consistent with the performance scenarios, especially with the historical returns one if it is long enough to be meaningful. So option 1 and 2 seems preferable.

<ESMA\_QUESTION\_PRIIPs\_43>

44. Which option do you favor? Do you identify another possible approach to the disclosure and calculation of performance fees in the context of the KID?

### <ESMA QUESTION PRIIPs 44>

Options 1 and 2 - performance fees shown in performance scenarios AND in the cost indicator should be considered as a preferred option.

<ESMA\_QUESTION\_PRIIPs\_44>

45. Which of the above mentioned options 1 and 2 for the calculation of aggregate costs would you prefer? Do you agree with above mentioned assumptions on the specificities of the costs of life-insurance products? How should the breakdown of costs showing costs specific to the insurance cover be specified? Do you think that risk-type riders (e.g. term or disability or accident insurances) have to be disregarded in the calculation of the aggregated cost indicator? How shall risk-type rider be defined in this context? (one possible approach might be: A risk-type rider in this context is an additional insurance cover without a savings element, which has separate contractual terms and separate premiums and that the customer is not obliged to buy as a compulsory part of the product).

#### <ESMA QUESTION PRIIPs 45>

We do not agree that "For insurance PRIIPs, one of the key features is that the computation of the amount of the insurance premium is based upon numerous factors such as biometric risks". It is sometimes a feature, but not often a key one. For example the € 1500 billion life insurance market in France (number one retail investment product there) is not impacted – or very marginally – by the biometric risk, especially in terms of fees and charges. That is because, a typical French insurance contracts does not basically provide any protection against death or against long life (except for annuities, but these are very little used in favour of capital redemptions).

Therefore, as long as biometric risks are offered and only as non mandatory options, they should be priced separately.

<ESMA QUESTION PRIIPs 45>

46. Do you think this list is comprehensive? Should these different types of costs be further defined?

<ESMA\_QUESTION\_PRIIPs\_46> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_46>



## 47. Do you agree that guaranteed interest rate and surrender options should be handled in the above mentioned way? Do you know other contractual options, which have to be considered? If yes how?

### <ESMA QUESTION PRIIPs 47>

We believe the guaranteed interest rate has nothing to do with the cost indicator: it is a key feature of the insurance product in that case. The essential question is what kind of a guarantee is it and by whom as we experienced many cases where providers renege on their interest rate "guarantee" after some time. We agree on the way to handle surrender life options.

<ESMA\_QUESTION\_PRIIPs\_47>

### 48. Should the methodology for the calculation of these costs be further specified?

<ESMA QUESTION PRIIPs 48>

<ESMA\_QUESTION\_PRIIPs\_48>

### 49. Do you think this list and breakdown is comprehensive?

### <ESMA QUESTION PRIIPs 49>

The FSUG congratulates the ESAs for having identified "profit sharing" as a key fee/charge item in life insurance products, and one that is largely undisclosed to investors to this day. For example in the French € 1250 billion with profit policy market ("fonds en euros"), insurers will typically retain 15% of the performance of the underlying portfolio without quantifying and disclosing this in the fees / charges. This is quite inconsistent with the cost disclosure rules for funds.

Another big on-going cost that is not currently disclosed in the overall cost indicator is the on-going asset-based fees on the underlying portfolio of assets such as funds (in with profit policies) and "units" in unit-linked contracts. Whereas funds of funds must currently disclose the sum of the commissions charged at the fund of funds (wrapper) level but also at the underlying funds level, unit-linked insurance contracts typically only disclose the contract's commission, not adding the commissions paid on the underlying units. So, we recommend making crystal clear that the cost indicator MUST include the commissions charged at the underlying levels, especially the commissions charged at the "units" level. <ESMA\_QUESTION\_PRIIPs\_49>

### 50. Should the methodology for the calculation of these costs be further specified? How?

<ESMA\_QUESTION\_PRIIPs\_50> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_50>

### 51. Should the methodology for the calculation of these costs be further specified? How?

<ESMA\_QUESTION\_PRIIPs\_51> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 51>

### 52. Should the methodology for the calculation of these costs be further specified?

### <ESMA QUESTION PRIIPs 52>

Like for all entry and exit fees, their impact should be disclosed in numbered examples over specified holding periods, like it is being done in the US for mutual funds: it has two advantages:

- first, it is more intelligible for the average investor;



second, it is an effective way to combine the impact of on-going charges and of entry/exit fees on the performance of the product for the investor.-

<ESMA\_QUESTION\_PRIIPs\_52>

### 53. Should the methodology for the calculation of these costs be further specified? How? Do fund related costs also exist for with profit life insurance products?

#### <ESMA QUESTION PRIIPs 53>

As mentioned in our reply to question 49 it is necessary that fund related costs are added to the contract related costs in the overall cost indicator. Typically in a unit-linked contract, the fund related costs constitute the immerged part of the cost iceberg: i.e.; bigger than the contract costs per se but up to now undisclosed in the overall cost indicator.

And yes, fund related costs do exist in with profit life insurance policies as their insurer provider often invests into funds for these policies. Better Finance can provide examples if needed. THE ESAs should take time to precisely define "with profit policies" as this is a very UK centric term that is not used or even understood even by insurance practitioners in other Member States, with the risk of misunderstandings on the nature of life insurance contracts in the EU.

<ESMA\_QUESTION\_PRIIPs\_53>

### 54. How to ensure that the look-through approach is consistent with what is applied in the case of funds of funds?

### <ESMA\_QUESTION\_PRIIPs\_54>

By applying the very same disclosure rules to unit-linked contracts as to funds of funds. For information FAIDER, a French member organisation of Better Finance obtained this disclosure rule in France in 2005, but the government abrogated it after one year. But it had been in force for one year and policy holders could access the real total cost of their unit-linked contracts at that time.

If a unit-linked contract offers too many "units "(typically funds), then it should disclose the minimum and the maximum charge, with a link to the specific total cost according to the unit(s) chosen.

<ESMA QUESTION PRIIPS 54>

### 55. Should the methodology for the calculation of these costs be further specified?

<ESMA\_QUESTION\_PRIIPs\_55> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_55>

56. Which above mentioned or further options do you support, and why? More generally, how to measure costs that are passed to policy holders via profit participation mechanisms? Would you say that they are known to the insurance company? Do you think an estimate based on the previous historical data is the most appropriate methodology for the calculation of these costs?

### <ESMA QUESTION PRIIPs 56>

We fully agree that the part of the profit that is not distributed to policy holders is a cost for them. As mentioned above, typically French insurers keep 15% of the investment returns for them. We agree an estimate based on the previous historical data is appropriate for the ex ante cost, but insurance companies are of course fully knowledgeable about this cost and should disclose the real amount in the ex post cost indicator.

<ESMA QUESTION PRIIPs 56>



57. Is this type of costs really specific to with-profit life-insurance products? Do you agree that these costs should be accounted for as on-going costs?

<ESMA\_QUESTION\_PRIIPs\_57> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_57>

58. Do you think the list of costs of life-insurance products presented above is comprehensive? Which types of costs should be added?

<ESMA\_QUESTION\_PRIIPs\_58> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 58>

59. To what extent are those two approaches similar and should lead to the same results?

<ESMA\_QUESTION\_PRIIPs\_59> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_59>

60. In comparison to structured products, do you see any specificity of costs of structured deposits? Do you think that the potential external guarantees of structured deposits might just have to be taken into account in the estimation of the fair value of these products?

<ESMA\_QUESTION\_PRIIPs\_60> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_60>

61. Do you agree with the above mentioned list of entry costs? Which of these costs are embedded in the price? Should we differentiate between "delta 1" and "option based" structured products? In which cases do you think that some of these costs might not be known to the manufacturer? Which of these types of costs should be further defined?

<ESMA\_QUESTION\_PRIIPs\_61> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_61>

62. To what extent do you think these types of costs should be further defined and detailed?

<ESMA\_QUESTION\_PRIIPs\_62> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 62>

63. How would you estimate ex ante the spread referred to above in (b), in the case the product is listed as in the case it is not? Should maximum spreads, when available, be considered? Should the term "proportional fees" be further defined? Which definition would you suggest?



<ESMA\_QUESTION\_PRIIPs\_63> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 63>

64. Do you agree with the list of costs outlined above? Which types of costs would require more precise definitions? To what extent should the methodology be prescriptive in the definition and calculation methodologies of the different types of costs?

<ESMA\_QUESTION\_PRIIPs\_64> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 64>

### 65. Would you include other cost components?

<ESMA\_QUESTION\_PRIIPs\_65> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_65>

### 66. Under which hypothesis should the costs of the underlying be included?

<ESMA\_QUESTION\_PRIIPs\_66> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_66>

67. How would you deal with the issue of the amortization of the entry costs during the life of the product? For derivatives it will be notably important to define what the invested capital is, in order to calculate percentages. The possibilities include: the amount paid (i.e. option premium price or initial margin/collateral) or the exposure (to be defined for optional derivatives). Do you see other possible approaches on this specific point?

<ESMA\_QUESTION\_PRIIPs\_67> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_67>

68. Do you think that there are products with ongoing hedging costs (to ensure that the manufacturer is able to replicate the performance of the derivative component of the structured product)?

<ESMA\_QUESTION\_PRIIPs\_68> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_68>

### 69. Do you agree with the general framework outlined above?

<ESMA\_QUESTION\_PRIIPs\_69> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_69>

70. Which criteria should be chosen to update the values in the KID when input data change significantly?



<ESMA\_QUESTION\_PRIIPs\_70> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_70>

71. As the evolution of underlying asset/s should be taken into account, are there specific issues to be tackled with in relation to specific types of underlying? To what extent should the RTS be prescriptive on the risk premium?

<ESMA\_QUESTION\_PRIIPs\_71> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_71>

72. Are you aware of any other assumptions to be set?

<ESMA\_QUESTION\_PRIIPs\_72> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_72>

73. Having in mind that most of the applied models in banking are forward looking (e.g. using implied volatility instead of historical volatility) which are the pros and cons of backward looking approach and forward looking approach?

<ESMA\_QUESTION\_PRIIPs\_73> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_73>

74. Do you think that there are other risk free curves that could be considered?

<ESMA\_QUESTION\_PRIIPs\_74> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_74>

75. Do you think that there are other market data that could be used to determine the credit risk? Do you think that implied credit spreads from other issuer bonds (other than structured products) could be used?

<ESMA\_QUESTION\_PRIIPs\_75> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_75>

76. How would you determine the credit risk in the absence of market data and which are the criteria to identify the comparable?

<ESMA\_QUESTION\_PRIIPs\_76> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 76>

77. How would you include the counterparty risk in the valuation? Would you include specific models to include counterparty risk in valuation (CVA models)? How would you consider the counterparty risk for pure derivatives?



<ESMA\_QUESTION\_PRIIPs\_77> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 77>

78. In which circumstances do you think parameters cannot be computed/estimated using market data? What would you suggest to deal with this issue?

<ESMA\_QUESTION\_PRIIPs\_78> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 78>

79. Would it be meaningful to prescribe specific pricing models for structured products, derivatives and CFDs? If yes which are the pros and cons of parametric and non-parametric models?

<ESMA\_QUESTION\_PRIIPs\_79> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 79>

80. What should be the value of x? (in the case of UCITS, x=5, but the extent to which this is appropriate for other types of PRIIPs, notably life-insurance products, is unclear).

<ESMA\_QUESTION\_PRIIPs\_80> 5 years is a minimum. <ESMA\_QUESTION\_PRIIPs\_80>

81. Should this principle be further explained / detailed? Should the terms "rank pari passu" be adapted to fit the different types of PRIIPs?

<ESMA QUESTION PRIIPs 81>

Yes this principle should be further explained in plain English, in particular to average individual investors. <ESMA\_QUESTION\_PRIIPs\_81>

82. What should be the relevant figure for the initial invested amount to be taken into account for the calculation of cost figures? Should a higher initial investment amount be taken into account not to overestimate the impact of fixed costs? How should the situation of products with regular payments be taken into account for that specific purpose? (Would an invested amount of 1 000 euros per period of time be a relevant figure?)

<ESMA QUESTION PRIIPs 82>

The numbered example for the US mutual funds is \$ 10,000, but € 1000 seems rather appropriate, both for unique investment and for recurring ones. <ESMA\_QUESTION\_PRIIPs\_82>

83. For some life-insurance products, the costs will differ on the age of the customer and other parameters. How to take into account this specific type of PRIIPs for the purpose of aggregating the costs? Should several KIDs for several ages be considered?

<ESMA QUESTION PRIIPs 83>



As mentioned before this is marginal in certain MS markets such as France for example. As much as possible, charges/costs related to biometric risks should be identified separately. <ESMA QUESTION PRIIPs 83>

### 84. Do you agree with the abovementioned considerations? Which difficulties do you identify in the annualisation of costs?

### <ESMA QUESTION PRIIPs 84>

We agree with these considerations, but would add another one: any TCR must be intelligible by the average individual investor. Therefore, as we asked for the UCITS KID before, and as it has been done successfully in the USA for decades, the TCR disclosure should be complemented by an example in numbers (not percentages) like for a € 1000 investment. See our reply to question 52. This is the best and most intelligible way to integrate entry and exit costs. Otherwise, the annualisation of such costs can only be done using the recommended holding period if any. <ESMA\_QUESTION\_PRIIPS\_84>

85. Which other assumptions would be needed there? In the case of life-insurance products, to what extent should the amortization methodology related to the amortization methodology of the premium calculation? To what extent should the chosen holding period be related to the recommended holding period?

### <ESMA QUESTION PRIIPs 85>

It would seem that this computation of the TCR is too complex: why not doing it like in the USA for mutual funds, and consider only one investment, not (in the example given) an investment, then a redemption then another investment of a different amount). Again a key success factor of the future KIID will be simplicity/intelligibility. The summary prospectus for US mutual funds has been time-tested. <ESMA QUESTION PRIIPS 85>

86. This definition of the ratio is taken from the CESR guidelines on cost disclosure for UCITS. Is it appropriate also in the case of retail AIFs? Should it be amended? Another approach to calculate these costs is to calculate the ratio of the total of these amortized costs to the invested amount in the fund. However in that case the question remains as to how to aggregate this ratio with the on-going charges ratio. Another possible approach could be to use the ratio between the total amount of costs over the holding period and the average net investment (assumed during the whole period, in order to take into account future additional investments, partial withdrawals, payments (i.e. programmed investments or disinvestments)). Do you think this approach would be appropriate?

<ESMA\_QUESTION\_PRIIPs\_86>

The CESR guideline is appropriate and of course it should also apply to retail AIFs (which are more numerous than retail UCITS).

<ESMA\_QUESTION\_PRIIPs\_86>

87. What would be other options to define the TCR ratio in the case of life-insurance products? What about the case of regular payments or regular increasing? Which definition would you favour? How to ensure a level playing field and a common definition with the other types of PRIIPs in this regard? Another possible approach could be to use the ratio between the total amount of costs over the holding period and the average net investment (assumed during the whole period, in order to take into account future additional investments, partial withdrawals, payments (i.e. programmed in-



vestments or disinvestments)). Do you think this approach would be appropriate? To what extent do these possible calculation methodologies fit the case of insurance products with regular payments?

<ESMA QUESTION PRIIPs 87>

The option for insurance products should be consistent with than for funds. In case of regular payments, it should apply to one payment not to a series. The more important question is the estimate of the holding period, as a lot of insurers do not issue any recommended holding period for life insurance contracts. <ESMA\_QUESTION\_PRIIPs\_87>

88. What would be other options to define the TCR ratio in the case of structured products? Do you identify other specific issues in relation to the TCR if applied to structured products? Another possible approach could be to use the ratio between the total amount of costs over the holding period and the average net investment (assumed during the whole period, in order to take into account future additional investments, partial withdrawals, payments (i.e. programmed investments or disinvestments)). Do you think this approach would be appropriate? For derivatives, it might be the case that it is necessary to further define the concept of investment to be used as denominator of the ratio. Possibilities include the use of the actual sums paid and received (i.e. initial margins, variation margins, collateral postings, various payoffs, etc.) or the use of the exposure (i.e. market value of the derivative underlying). Do you think these approaches would be appropriate?

<ESMA\_QUESTION\_PRIIPs\_88> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_88>

89. This definition of the ratio is taken from the CESR guidelines on cost disclosure for UCITS. Is it appropriate also in the case of retail AIFs? Should it be amended? Another possible approach could be to use the ratio between the total amount of costs over the holding period and the average net investment (assumed during the whole period, in order to take into account future additional investments, partial withdrawals, payments (i.e. programmed investments or disinvestments)). Do you think this approach would be appropriate?

<ESMA\_QUESTION\_PRIIPs\_89>
Yes, to our knowledge, it is applicable - and should apply - to retail AIFs
<ESMA\_QUESTION\_PRIIPs\_89>

90. These different aforementioned principles are taken from the CESR guidelines on cost disclosure for UCITS. Is it also appropriate in the PRIIPs context?

<ESMA\_QUESTION\_PRIIPs\_90> Yes, we think so. <ESMA\_QUESTION\_PRIIPs\_90>

91. To what extent do the principles and methodologies presented for funds in the case of on-going charges apply to life-insurance products?



### <ESMA\_QUESTION\_PRIIPs\_91>

As long as there are no embedded (i.e. the investor cannot exclude them) risk (biometric or other) protection features, we believe the principles and methodologies for funds do apply - and should apply - to life insurance products.

<ESMA\_QUESTION\_PRIIPs\_91>

92. Do you think this methodology should be further detailed? To what extent do you think this methodology is appropriate and feasible (notably in terms of calibration of the model)? It might indeed be considered that valuation models for Solvency II usually are not likely to be designed for per contract calculations. Life insurers may restrict the calculation of technical provisions in the Solvency II-Balance-Sheet to homogenous risk groups. Furthermore they are allowed to use simplified calculation methods if the error is immaterial at the portfolio level. As profit sharing mechanisms in many countries are applied on the company level and not on a per contract level, projected cash flows from future discretionary benefits will not easily be broken down on a per product or even a per contract basis with the existing Solvency II-Valuation-Models.

<ESMA\_QUESTION\_PRIIPs\_92> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_92>

93. Do you identify any specific issue in relation to the implementation of the RIY approach to funds?

<ESMA\_QUESTION\_PRIIPs\_93>

Yes:

- First it is a totally new approach to cost disclosure for retail funds: it would imply a lot of communication / education to retail intermediaries and to citizens.
- we fear it is more difficult to understand than the TCR: it should be tested on a sample of average investors/savers.
- It implies more critical assumptions than for computing the TCR; in particular it requires return assumptions which can be very misleading. Although it may not be always possible, one should avoid having to rely on future performance assumptions.

<ESMA QUESTION PRIIPs 93>

94. In addition to the abovementioned issues and the issues raised in relation to TCR when applied to structured products, do you identify any other specific issue in relation to the implementation of the RIY approach to structured products?

<ESMA\_QUESTION\_PRIIPs\_94> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_94>

95. Do you agree with the above-mentioned assessment? Should the calculation basis for returns be the net investment amount (i.e. costs deducted)? Do you identify specific issues in relation to the calculation per se of the cumulative effect of costs?

<ESMA QUESTION PRIIPs 95>

We mentioned above our concerns wit the use of the RIY approach. RIY approach could nevertheless be more appropriate for insurance contracts with embedded biometric risk protection. For example, in Belgium, typical life insurance contracts will charge a commission for the embedded death coverage (that guarantees a minimum capital amount at death under some conditions and ceilings) that increases every



year with age. It would also indeed be useful for life contracts with a very high entry fee. Again the issue there will be to assess the holding period (and even more so for annuity products as mentioned in the DP).

The calculation basis for returns should not be the net investment amount but the gross: again for simplicity / intelligibility reasons: what counts for the individual investor is what he puts in (invests/saves) and what he gets out.

Again the most sensitive issue is the assumptions on the future performances / returns. If such assumptions have to be used they should follow very strict and common rules:

- all providers of the same types of products have to use the same maximum one
- they must be cautious and not exceeding past experience
- they must be supervised by an independent party.

Otherwise these assumptions will be a major source of confusion and of disputes.

Another issue that we would like to raise is ex ante versus ex post cost indicator: we believe both should be disclosed as currently for UCITS funds: not only for the retail client, but also for supervisors and as a "sanity check" for everyone else to ensure the "ex ante" one makes sense.

<ESMA\_QUESTION\_PRIIPS\_95>

### 96. Is this the structure of a typical transaction? What costs impact the return available to purchasers of the product?

<ESMA\_QUESTION\_PRIIPs\_96> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 96>

### 97. What costs impact the return paid on the products?

<ESMA\_QUESTION\_PRIIPs\_97> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 97>

### 98. What are the potential difficulties in calculating costs of an SPV investment using a TCR approach?

<ESMA\_QUESTION\_PRIIPs\_98> TYPE YOUR TEXT HERE <ESMA\_QUESTION\_PRIIPs\_98>

### 99. What are the potential difficulties in calculating costs of an SPV investment using a RIY approach?

<ESMA\_QUESTION\_PRIIPs\_99> TYPE YOUR TEXT HERE <ESMA QUESTION PRIIPs 99>